Applying administrative measures in practice

Insights and Ways Forward
Odense Municipality

Presentation at the European crime prevention conference

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LOCATION

Odense in Denmark

On Funen - between Jutland and Zealand

A central starting point for coordinated action

PRESENTER

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EXPERIENCE

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SECTION 01

WHY

THE MUNICIPAL ROLE

SETTING THE CONTEXT

The purpose

Why do we need to do this as a municipality?

Prevention • coordinated action • enforcement

A shift toward organised family clans

THEN

Traditional biker gangs

NOW

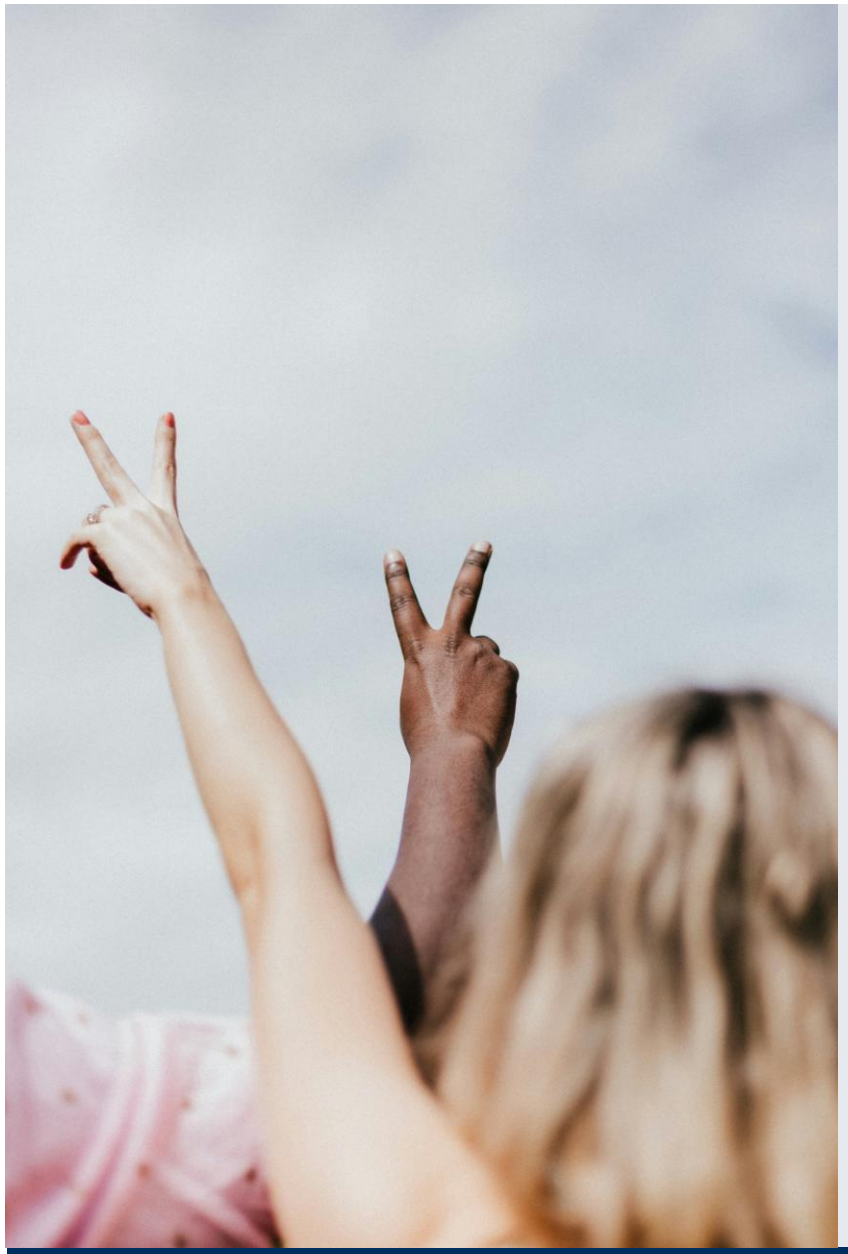
Organised criminal family clans

PREVENT ACROSS THE NETWORK

Reach every part of the criminal environment

DISRUPT RECRUITMENT

Inside and outside family networks



Youth crime is down - but harm is concentrated

BROAD DECLINE

Fewer young people commit crime

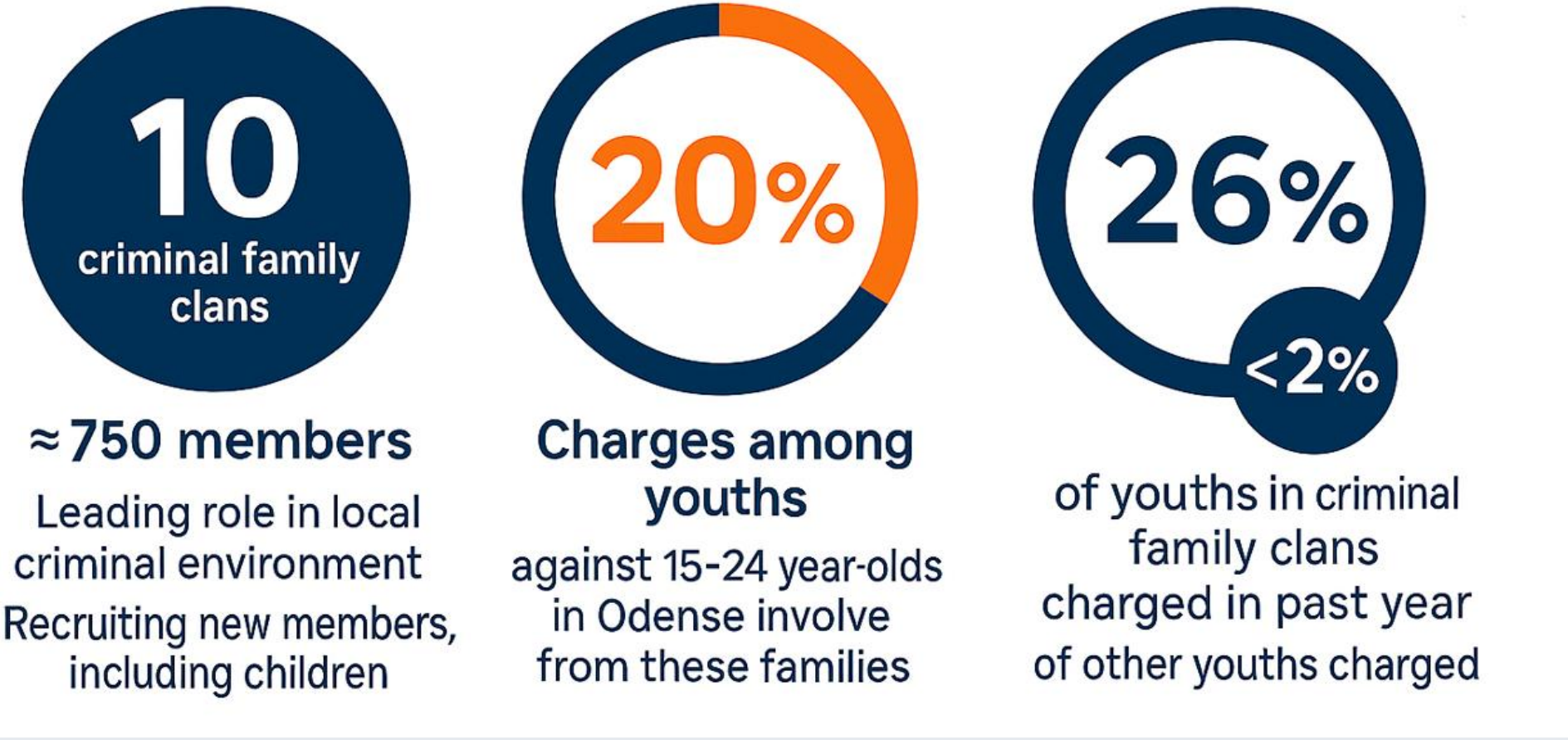
Prevention • social services • education

CONCENTRATED HARM

A small fraction accounts for a disproportionate share of serious offences

Consistent with justice-sector and criminological findings

Criminal family clans in Odense



SECTION 02

HOW

FROM STRATEGY TO ACTION

THE OPERATING MODEL

The strategic pillars and the key actions

Four pillars guide the key actions

Prevention • sanction & control • knowledge sharing • communication

OPERATING MODEL

Four pillars drive five concrete actions

STRATEGIC PILLARS

- Prevention
- Sanction & control
- Knowledge sharing
- Communication

GUIDE

KEY ACTIONS

1. The Special gang team
2. The Control Group and Al Capone cooperation
3. Exit planning and mentoring
4. Closure of gang clubhouses
5. The National Gang Council

THE SPECIAL GANG TEAM

Employment measures create pressure - and a route out

1. Systematic employment effort
2. Target gang-related citizens and at-risk youth on educational assistance
3. Frequent job interviews and activation
4. Sanctions when availability requirements are not met
5. Support citizens who choose to exit crime

SANCTION & CONTROL

The Al Capone model joins four authorities

Combating public-benefit fraud - including among gang members

1. Odense Municipality
2. Public Benefits Administration
3. The Danish Tax Agency
4. Funen Police

Shared intelligence → coordinated control → stronger sanctions

EXIT STRATEGY

One strategy - two routes away from gangs

WHO WE SUPPORT

Gang-affiliated citizens ready to leave

Young offenders at risk of recruitment

PRACTICAL SUPPORT

1. New residence
2. Relocation assistance
3. Employment initiatives
4. Support for education

…with tailored measures where needed

MENTORING

From motivation to reintegration

TARGET GROUPS

Gang members motivated to leave

Young people at risk of recruitment

THE PATHWAY

1 Systematic screening → 2 Reintegration through education or employment

RAPID RESPONSE

Close gang clubhouses before they take root

EMERGENCY GROUP

1. Make fast strategic decisions
2. Find joint solutions to acute problems
3. Intervene against new gang clubhouses
4. Allow any member to call a meeting

4 different addresses handled since 2021

NATIONAL COORDINATION

The Gang Council aligns pressure and prevention

MAIN OBJECTIVES

1. **Coordinate authorities** — A coherent and effective national response
2. **Prevent and suppress** — Pressure gangs while strengthening prevention
3. **Develop new tools** — Translate shared needs into legislation and practice

FOCUS AREAS

- Misuse of public benefits
- Information sharing for control and sanctions
- Zone bans, stop-and-search zones and residence bans

TASKFORCE FUNEN

A united Funen front against organised crime

PURPOSE

Coordinate municipalities and police, share knowledge systematically and act through joint prevention and sanctions

PRINCIPLES

1. **Zero tolerance** — No acceptance of gangs or criminal family clans
2. **Consistent action** — Uniform methods across municipalities
3. **Stronger cooperation** — Share data and experience within the law

ORGANISATION Odense chairs • all Funen municipalities participate • close coordination with Funen Police

PREVENTION | **SANCTION & CONTROL**

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FINAL VIEW

NOW

FROM SHARED CHALLENGE TO ACTION

FINAL CONCLUSIONS

Where we stand

Coordinated prevention and enforcement are the way forward

1	RISING CHALLENGES	Gangs, organised crime and criminal family clans
2	STRONGER COLLABORATION	Municipalities • Police • National authorities • Legislation
3	THE GOAL	Prevention and enforcement through coordinated action