Examples of building foundations for administrative approach to organised crime in Poland
Security

COMMON CASE

LOCAL GOVERNMENT

LOCAL LEA's – MUNICIPAL GUARDS

VOIVODE (Porvincial level)

CITIZENS

SECURITY AND RESCUE SERVICES INCLUDING: POLICE, BORDER GUARDS, FIRE DEPARTMENT, MILITARY POLICE

SOCIAL ORGANISATIONS/ NGO's

OTHER ENTITIES i.e: HEALTH SERVICES, SANITARY-EPIDEMIOLOGICAL SERVICE, BUILDING INSPECTION etc.

MEDIA
National Security Threats Map
as a way of sharing the information

Statistical part
Police statistics regarding crimes, interventions, traffic incidents and public opinion polls

Interactive part
The possibility of anonymous indication of a threat and its localisation by local inhabitants
<table>
<thead>
<tr>
<th>Category</th>
<th>Example</th>
<th>Annotation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Acts of vandalism</td>
<td>Acts of vandalism</td>
<td><img src="image" alt="Acts of vandalism" /></td>
</tr>
<tr>
<td>Unauthorised swimming/bathing areas</td>
<td>Unauthorised swimming/bathing areas</td>
<td><img src="image" alt="Unauthorised swimming/bathing areas" /></td>
</tr>
<tr>
<td>Illegal waste dumps</td>
<td>Illegal waste dumps</td>
<td><img src="image" alt="Illegal waste dumps" /></td>
</tr>
<tr>
<td>Grouping of minors endangered by demoralisation</td>
<td>Grouping of minors endangered by demoralisation</td>
<td><img src="image" alt="Grouping of minors endangered by demoralisation" /></td>
</tr>
<tr>
<td>Poaching</td>
<td>Poaching</td>
<td><img src="image" alt="Poaching" /></td>
</tr>
<tr>
<td>Dangerous near water areas</td>
<td>Dangerous near water areas</td>
<td><img src="image" alt="Dangerous near water areas" /></td>
</tr>
<tr>
<td>Dangerous places in waters</td>
<td>Dangerous places in waters</td>
<td><img src="image" alt="Dangerous places in waters" /></td>
</tr>
<tr>
<td>Homeless person needing help</td>
<td>Homeless person needing help</td>
<td><img src="image" alt="Homeless person needing help" /></td>
</tr>
<tr>
<td>Beggary</td>
<td>Beggary</td>
<td><img src="image" alt="Beggary" /></td>
</tr>
<tr>
<td>A place of dangerous entertainment activity</td>
<td>A place of dangerous entertainment activity</td>
<td><img src="image" alt="A place of dangerous entertainment activity" /></td>
</tr>
<tr>
<td>Illegal logging/deforestation</td>
<td>Illegal logging/deforestation</td>
<td><img src="image" alt="Illegal logging/deforestation" /></td>
</tr>
<tr>
<td>Illegal car races</td>
<td>Illegal car races</td>
<td><img src="image" alt="Illegal car races" /></td>
</tr>
<tr>
<td>Unsecured railway foot crossings</td>
<td>Unsecured railway foot crossings</td>
<td><img src="image" alt="Unsecured railway foot crossings" /></td>
</tr>
<tr>
<td>Unsecured railway road crossings</td>
<td>Unsecured railway road crossings</td>
<td><img src="image" alt="Unsecured railway road crossings" /></td>
</tr>
<tr>
<td>Inappropriate traffic infrastructure</td>
<td>Inappropriate traffic infrastructure</td>
<td><img src="image" alt="Inappropriate traffic infrastructure" /></td>
</tr>
<tr>
<td>Incorrect car parking</td>
<td>Incorrect car parking</td>
<td><img src="image" alt="Incorrect car parking" /></td>
</tr>
<tr>
<td>Driving quads in forests</td>
<td>Driving quads in forests</td>
<td><img src="image" alt="Driving quads in forests" /></td>
</tr>
<tr>
<td>Exceeding speed limit</td>
<td>Exceeding speed limit</td>
<td><img src="image" alt="Exceeding speed limit" /></td>
</tr>
<tr>
<td>Drinking alcohol in prohibited areas</td>
<td>Drinking alcohol in prohibited areas</td>
<td><img src="image" alt="Drinking alcohol in prohibited areas" /></td>
</tr>
<tr>
<td>Drownings</td>
<td>Drownings</td>
<td><img src="image" alt="Drownings" /></td>
</tr>
<tr>
<td>Incorrect traffic organisation</td>
<td>Incorrect traffic organisation</td>
<td><img src="image" alt="Incorrect traffic organisation" /></td>
</tr>
<tr>
<td>Use of intoxicants</td>
<td>Use of intoxicants</td>
<td><img src="image" alt="Use of intoxicants" /></td>
</tr>
<tr>
<td>Unsecured railway road crossings</td>
<td>Unsecured railway road crossings</td>
<td><img src="image" alt="Unsecured railway road crossings" /></td>
</tr>
<tr>
<td>Wandering homeless dogs</td>
<td>Wandering homeless dogs</td>
<td><img src="image" alt="Wandering homeless dogs" /></td>
</tr>
<tr>
<td>Burning grasslands</td>
<td>Burning grasslands</td>
<td><img src="image" alt="Burning grasslands" /></td>
</tr>
<tr>
<td>Devastation of greenery/plants</td>
<td>Devastation of greenery/plants</td>
<td><img src="image" alt="Devastation of greenery/plants" /></td>
</tr>
<tr>
<td>Traffi c accidents with wild animals</td>
<td>Traffic accidents with wild animals</td>
<td><img src="image" alt="Traffic accidents with wild animals" /></td>
</tr>
<tr>
<td>Cruelty to animals</td>
<td>Cruelty to animals</td>
<td><img src="image" alt="Cruelty to animals" /></td>
</tr>
</tbody>
</table>
Acts of vandalism

Unauthorised swimming/bathing areas

Illegal waste dumps

Grouping of minors endangered by demoralisation

Poaching

Dangerous near water areas

Dangerous places in waters

Homeless person needing help

Beggary

A place of dangerous entertainment activity

Illegal logging/deforestation

Illegal car races

Incorrect car parking

Unsecured railway foot crossings

Unsecured railway road crossings

Inappropriate traffic infrastructure

Devastation of greenery/plants

Incorrect traffic organisation

Driving quads in forests

Exceeding speed limit

Drinking alcohol in prohibited areas

Drownings

Use of intoxicants

Wandering homeless dogs

Burning grasslands

Traffic accidents with wild animals

Cruelty to animals
Acts of vandalism
Unauthorised swimming/bathing areas
Illegal waste dumps
Grouping of minors endangered by demoralisation
Poaching
Dangerous near water areas
Dangerous places in waters
Homeless person needing help
Beggary

Phenomena that could potentially be related to criminal activities ???

Dishonest company won the public tender?

The area of operation of organized drug groups?

Victims of human trafficking?

Driving quads in forests
Illegal logging/deforestation
Illegal car races
Incorrect car parking
Unsecured railway foot crossings
Unsecured railway road crossings
Inappropriate traffic infrastructure
Devastation of greenery/plants
Incorrect traffic organisation

Use of intoxicants

Drinking alcohol in prohibited areas
Drownings
Wandering homeless dogs
Burning grasslands
Traffic accidents with wild animals
Cruelty to animals
The lack of one element may result in a failure of the project.
Aims of the National Security Threats Map

- active participation of the society in actions taken for security;
- limiting the occurrence of threats in public areas;
- raising citizens sense of security;
- optimisation of the use of Police forces and resources;
- increasing of the effectiveness of Police actions;
- partnership of the Police with citizens in the area of solving local problems;
- adjustment of Police structures to present threats – reactivation of inactive Police stations.
Examples of functioning of the National Security Threats Map

- improvement of road traffic safety;

- actions aimed at elimination of common phenomena i.e. drinking alcohol in prohibited areas or acts of vandalism;

- taking up actions aimed at protection of vulnerable persons i.e. beggars, homeless or minors endangered by demoralisation;

- up-to-date information about present threats.

Key to applying the administrative approach!!!
National Security Threats Map in numbers

Number of threats indicated – **1 405 811**, of which **51% were confirmed**
Number of threats transferred outside the Police – **5 130**
*Data from 30.06.2016 to 7.02.2020*

Number of users – **2 073 603**
Number of openings – **7 001 150**
Number of openings of the statistical part – **153 262**
*Data on 7.02.2020*

https://mapy.geoportal.gov.pl/iMapLite/KMZBPUBLIC.html
Planned legislative initiative in the area of counteracting drug crime as an example of an administrative approach

Problem:
The use of tablets with pseudoephedrine for production methamphetamine

Statistics on the confiscation of methamphetamine by the Police in Poland in kilos
The so-called waterbed effect after introducing new regulations in the Czech Republic
Methamphetamine precursors

The most used:
• Ephedrine
• Pseudoephedrine
• Phenyl 2 Propanone (P-2-P = BMK)

Source of (pseudo)ephedrine
• Extraction from tablets (uncontrolled product)
• Smuggling in pure form from China, India (controlled substance)

Source of BMK
• smuggling, illegal production

To produce **1000 g** of methamphetamine approx. **1600g pseudoephedrine** is needed:
• **13 thousands / 26 thousands tablet pieces**
• **2,200 drug packages** (e.g. CIRRUS)

Approx. **22 medicine packages** are needed to produce **10g of methamphetamine**
Poland indicated as the main source of tablets with pseudoephedrine.

Production

- Czech Republic
  - the largest producer in Europe

- Poland

- Slovakia
  - constantly increasing production
  - big professional laboratories
  - "Kitchen labs"

The quality of production is so high that it competes with cocaine.

Figure 6.5
Location of sites related to methamphetamine production in the EU, 2015-17.
Steps to effective administrative barrier

• 2015
The amendment to the Act on counteracting drug addiction and the Act on pharmaceutical law – since July 2015, you can only buy one packet of tablets containing pseudoephedrine, dextromethorphan or codeine in one transaction

• 2017
Since January 2017 the total content of pseudoephedrine in one package cannot be higher than 720 mg

*BUT:*
No criminal provisions in the case of removal of medicines with pseudoephedrine from warehouses and a very low penalty for placing them on the market – from a fine to a maximum of 2 years imprisonment even for actions on a scale of millions of packages.

Reaction from organized crime groups?
• each package on separate receipt
• hundreds of thousands of purchased packages
• involvement in the activities of pharmaceutical wholesalers and pharmacies
The legislative solution similar to Czech Republic is under preparation with the leading role of the Minister of Health.

Since July 1, 2018 and currently you can sell / dispense medication with content of pseudoephedrine in Czech pharmacies only through the Limited Medicines Register. A maximum of 900 mg pseudoephedrine can be sold / spent (one packaging of medicines containing 30 mg of PSE in one tablet) to one person during a period of seven consecutive days. A person shows his own ID card when buying medicines which contains pseudoephedrine.

In Poland, since April 2019, there has been an Integrated Monitoring System for Trading in Medicinal Products, run by the Main Pharmaceutical Inspector - a change in its functionality is planned in the scope of enabling monitoring of the so-called PESEL (personal identity number) of people who buy medicines with pseudoephedrine, the duration of the treatment will be limited to 7 days.
Thank you for your attention